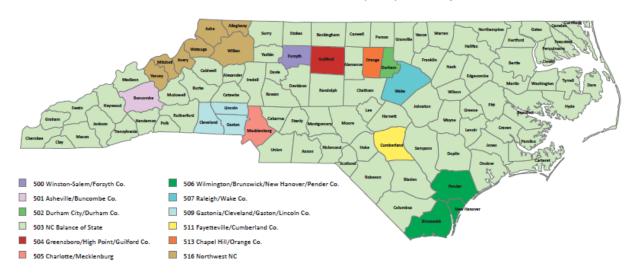
#### **SECTION I. BACKGROUND**

In 1995, the U.S. Department of Housing and Urban Development (HUD) originally developed the concept of a Continuum of Care (CoC). The Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009 says that a CoC "is composed of representatives of organizations, including nonprofit homeless providers, victim service providers, faith-based organizations, governments, businesses, advocates, public housing agencies, school districts, social service providers, mental health agencies, hospitals, universities, affordable housing developers, law enforcement, organizations that serve homeless and formerly homeless veterans, and homeless and formerly homeless persons to the extent these groups are represented within the geographic area and are available to participate." The HEARTH Interim Rule states "a CoC is the coordinating body for homeless services and homelessness prevention activities across the geographic area." (24 CFR Part 578)

The NC Balance of State Continuum of Care (NC BoS) is one of 12 CoCs in North Carolina. The NC BoS includes 79 of North Carolina's 100 counties.

NC BoS counties: Alamance, Alexander, Anson, Beaufort, Bertie, Bladen, Burke, Cabarrus, Caldwell, Camden, Carteret, Caswell, Catawba, Chatham, Cherokee, Chowan, Clay, Columbus, Craven, Currituck, Dare, Davidson, Davie, Duplin, Edgecombe, Franklin, Gates, Graham, Granville, Greene, Halifax, Harnett, Haywood, Henderson, Hertford, Hoke, Hyde, Iredell, Jackson, Johnston, Jones, Lee, Lenoir, Macon, Madison, Martin, McDowell, Montgomery, Moore, Nash, Northampton, Onslow, Pamlico, Pasquotank, Perquimans, Person, Pitt, Polk, Randolph, Richmond, Robeson, Rockingham, Rowan, Rutherford, Sampson, Scotland, Stanly, Stokes, Surry, Swain, Transylvania, Tyrell, Union, Vance, Warren, Washington, Wayne, Wilson, and Yadkin.



#### North Carolina Continuum of Care (CoC) Primary Areas

The NC BoS was formed by the Interagency Council for Coordinating Homeless Programs (ICCHP) and submitted its first application as a CoC in 2006. The new NC BoS included counties that were previously smaller CoCs and counties that had never before applied for CoC funding.

The NC BoS was initially coordinated through the NC Department of Health and Human Services (NC DHHS). NC DHHS remains the Lead Agency and Collaborative Applicant for the NC BoS. In 2009, NC DHHS contracted with the NC Coalition to End Homelessness (NCCEH) to coordinate the NC BoS. NCCEH continues in that role today through an annual contract.

## **SECTION II. PURPOSE**

#### a. Vision

To ensure that individuals and families who become homeless return to permanent housing within 30 days.

#### b. Mission

NC BoS uses evidence-based strategies to implement solutions to prevent and end homelessness through coordinating and supporting the comprehensive network of stakeholders within our 79 county region to provide permanent housing and services to persons experiencing a housing crisis in the most efficient, effective, and ethical manner.

#### c. Overall

NC BoS coordinates and implements a comprehensive system to address homeless issues in its 79 county area. As a Continuum of Care, NC BoS is responsible for four main areas:

- 1. Administering NC BoS governance and working committees
- 2. Submitting funding applications
- 3. Coordinating data collection and assessment
- 4. Planning for the future of the CoC

## SECTION III. COMMITTEE STRUCTURE

#### a. BoS STEERING COMMITTEE

## 1. Purpose

The BoS Steering Committee serves as the primary decision-making body and board for NC BoS. The Steering Committee is responsible for all matters pertaining to the structure, purpose, performance, and activities of NC BoS.

#### 2. Structure

Each Regional Committee elects one Regional Lead who serves on the NC BoS governing body, the Steering Committee. Regional Committees select Regional Leads at the local level using local criteria each January. Regional Leads serve for one year, and their election must be reflected in Regional Committee meeting minutes. The Steering Committee meets monthly, normally via conference call, and all meetings are open to any interested party. The meeting agendas and minutes are also posted on the internet in a timely manner. This process was formally established by NC BoS in June 2013 and will be reviewed at least every five years.

## 3. Roles & Responsibilities

The Steering Committee is staffed and led by NCCEH.

The Steering Committee is responsible for:

- Promoting communitywide commitment to the goal of ending homelessness
- Providing funding for efforts by nonprofit providers, States, and local governments to quickly rehouse homeless individuals (including unaccompanied youth) and families, while minimizing the trauma and dislocation caused to homeless individuals, families, and communities by homelessness
- Promoting access to and effective utilization of mainstream programs by homeless individuals and families
- Providing direction on funding priorities and project application review criteria
- Creating a network of providers for:
  - Outreach, engagement, assessment
  - Shelter, housing, & supportive services for persons experiencing a housing crisis
  - Homelessness prevention services
- Consulting with recipients of Emergency Solutions Grants funds regarding:
  - Allocation of funds
  - Reporting & evaluating performance

- Monitoring recipient and subrecipient performance, evaluating outcomes, and taking action against poor performers.
- Establishing performance targets appropriate for population and program type in consultation with recipients and subrecipients
- Establishing and operating a coordinated assessment system, in consultation with the recipients of Emergency Solutions Grants program funds
- Establishing and consistently following written standards for providing CoC assistance, in consultation with the recipients of Emergency Solutions Grants program funds

Regional Leads are responsible for:

- Representing their Regional Committees in all matters pertaining to NC BoS
- Regularly attending monthly Steering Committee and other NC BoS meetings. Regional Leads must attend at least 75% of Steering Committee meetings in order for their Regional Committee to be eligible to apply for CoC funds. Regional Leads may appoint a standing alternate who can attend in their stead or email NCCEH with an alternate attendee in advance of a meeting.

# 4. Avoiding Conflict of Interest

In order to maintain high ethical standards, each Regional Lead complies with Conflict of Interest requirements. No Regional Lead may participate or influence any discussions or decision regarding an award of financial benefit to an organization that s/he represents. Regional leads complete and sign a Conflict of Interest Information Form (APPENDIX 2) each year with updated information about organizations that s/he represents as an employee, donor, volunteer, member, board member, trustee, or any other affiliation.

## 5. Voting & Quorums

Only duly elected Regional Leads can vote, make motions, and second motions on matters before the Steering Committee. Alternate members do count for attendance from the Regional Committee, but cannot make or second motions, vote, or count towards reaching a quorum.

All Regional Leads are able to participate in discussions; however, a quorum within the Steering Committee membership must be present to hold a vote at regular Steering Committee meetings. A quorum is the minimum number of eligible voting members (51%). According to Robert's Rules of Order Newly Revised, Tenth Edition, the "requirement for a quorum is protection against totally unrepresentative action in the name of the body by an unduly small number of persons." If a quorum is not present, votes cannot be conducted. Subcommittee meetings shall not require a quorum.

#### b. REGIONAL COMMITTEES

#### 1. Purpose

NC BoS is broken down into local Regional Committees, which represent the totality of homeless services and providers in a given area. Regional Committees serve as a community resource for coordination and networking on the local level.

#### 2. Structure

As of June 2013, there are 27 Regional Committees within NC BoS. They are:

- AHRMM (Anson, Hoke, Moore, Montgomery, Richmond)
- Alamance County
- Beaufort County
- Burke County
- Caswell County
- Catawba County
- Chatham County
- Craven County
- Down East (Duplin, Lenoir, Sampson, Wayne)
- Foothills (Alexander, Caldwell, McDowell)
- Henderson County
- Iredell/Yadkin County
- Johnston County
- Kerr-Tar (Franklin, Granville, Halifax, Vance, Warren)
- Onslow County
- Northeast (Camden, Currituck, Dare, Gates, Pasquotank, Perquimans, Tyrrell)
- Person County
- Piedmont (Cabarrus, Davidson, Rowan, Stanly, Union)
- Pitt County
- Randolph County
- Rockingham County
- Southeast (Bladen, Columbus, Robeson, Scotland)
- Southwest (Cherokee, Clay, Graham, Haywood, Jackson, Macon, Swain)
- Surry/Davie/Stokes County
- Transylvania County
- Twin County (Edgecombe, Nash)
- Wilson/Greene County

# Balance of State CoC Regional Committees

as of June 2013



# 3. Formation of an NC BoS Regional Committee

The BoS Steering Committee votes to approve new Regional Committees in order for them to be formally recognized within NC BoS. To be considered as Regional Committees of NC BoS, groups must:

- Have a regular meeting time and place
- Conduct public meetings open to any interested party
- Have participation from a large swath of providers, stakeholders, and subpopulations from each county within the physical bounds of the proposed Regional Committee
- Submit meeting agendas and minutes to NC BoS on a timely basis
- Annually elect a Regional Lead during January to represent the Regional Committee on the NC BoS Steering Committee

# 4. Roles & Responsibilities

Regional Committees are responsible for annually appointing:

- A Regional Lead to the Steering Committee (more on this above, Section V.(a) BoS Steering Committee)
- One representative to the CoC Scorecard Committee

• One representative to the CoC Project Review Committee (keeping in mind conflict of interest restrictions, *i.e.*, that a member of this committee cannot also represent an agency applying for funding)

NC BoS Regional Committees must also provide accurate and complete information on an annual basis, including:

- Point-in-Time population count and bed inventory from each member agency
- Listing of member agencies and services provided

Regional Committees encourage broad-based community stakeholder participation in their meetings. They also promote data quality among their members to include submitting timely and accurate:

- Quarterly Performance Reports (QPRs) to NC BoS
- Annual Performance Reports (APR) to HUD
- High-quality data within CHIN HMIS

Regional Committees are also responsible for:

- Coordinating the region's Emergency Solutions Grants program
- Encouraging Regional Committee members to participate in subcommittees
- Coordinating local temporary and permanent housing, services, and other resources
- Ensuring adequate HMIS bed coverage
- Supporting priorities set by the NC BoS Steering Committee

Ongoing Regional Committees must:

- Meet on a regular schedule
- Publish notices of their meeting agendas and minutes and open meetings to any interested party
- Provide copies of meeting agendas and minutes to NC BoS staff on a timely basis

#### c. SUBCOMMITTEES

#### 1. Purpose

The Steering Committee currently has three standing working group subcommittees which are open to any interested party. The subcommittees review performance measures, assess progress, and discuss best practices.

2. Permanent Supportive Housing Subcommittee Meets quarterly

- Reviews performance of agencies receiving HUD CoC Permanent Supportive Housing funding
- Encourages high APR and HMIS performance by agencies receiving HUD CoC Permanent Supportive Housing funding
- Discusses evidence-based and best practices in Permanent Supportive Housing

# 3. Rapid Re-Housing Subcommittee

Meets Quarterly

- Reviews performance of agencies receiving HUD Rapid Re-Housing funding
- Encourages high APR and HMIS performance by agencies receiving HUD Rapid Re-Housing funding
- Discusses evidence-based and best practices in Rapid Re-Housing

# 4. Data Quality Subcommittee

Meets bimonthly

- Discusses and sets standards for CHIN HMIS data quality
- Educates members about reports and tools available from HMIS

# d. FUNDING APPLICATION COMMITTEES

The Steering Committee currently has two standing subcommittees that inform the CoC's funding decisions. These committee meet on an as-needed basis.

## 1. Scorecard Committee

- Comprised of one representative from each NC BoS Regional Committee
- Determines criteria and scoring guidelines for new and renewal project scorecards

## 2. Project Review Committee

- Comprised of one representative from each NC BoS Regional Committee (members cannot be from agencies applying for funding)
- Reviews and rates each project application according to the current scorecard
- Recommends ranked list of project applications for CoC collaborative application to the Steering Committee

## SECTION IV. FUNDING APPLICATIONS

The NC BoS is responsible for preparing and overseeing the application process for HUD CoC grants (applied to HUD by CoC) and HUD ESG grants (applied to NC DHHS by Regional Committees). The NC BoS does this by establishing funding priorities via a transparent and

inclusive process and designing, operating and following a collaborative process. The NC BoS encourages all eligible applicants to submit project applications.

## a. CoC GRANTS

NC DHHS is the designated collaborative applicant that submits the CoC grant application and manages the application process at the CoC level. NC BoS Steering Committee, staff, project applicants, and funding application committees work together to prepare and submit the Collaborative Application. Project applicants are responsible for individual project applications. Each year the application timeline is contingent on HUD.

## b. ESG GRANTS

HUD provides block grant funds to each state for the Emergency Solutions Grants program (hereafter ESG). The State of North Carolina, through DHHS, Division of Aging and Adult Services, Adult Services Section determines and distributes ESG money to each CoC in North Carolina and to Regional Committees within NC BoS. Regional Committees manage the project application process for ESG. The NC BoS has the authority to review and approve ESG applications.

# SECTION V. DATA COLLECTION & ASSESSMENT

## a. HMIS

The NC BoS is responsible for the Homeless Management Information System (HMIS). NC BoS has designated the Carolina Homeless Information Network (CHIN), a project of the NC Housing Coalition, as its HMIS lead to administer the database. CHIN is the HMIS for 12 CoCs in North Carolina. Oversight is provided by the CHIN Governance Committee, which includes four representatives from NC BoS. Through this Governance Committee, NC BoS ensures compliance with all HUD rules and regulations, including reviewing, revising, and approving three key data documents: a privacy plan, a security plan, and a data quality plan. NC BoS will further ensure local agency participation in HMIS.

NC BoS uses a portion of its pro rata as an HMIS grant to fund the CoC's CHIN HMIS fee and other data work.

# b. Point in Time Count

NC BoS plans and conducts an annual Point-in-Time Count (PIT) that counts and collects data on homeless people who are both unsheltered and sheltered within emergency shelters and transitional housing. NC BoS will provide training, forms, and instruction for Regional Committees on conducting this count. Normally, the PIT is held on the last Wednesday in January. The PIT will comply with any additional HUD requirements.

## c. Housing Inventory Chart (HIC)

NC BoS completes the annual Housing Inventory Chart (HIC), which includes a bed inventory of all emergency shelters, transitional housing programs, rapid re-housing programs, and permanent supportive housing programs in the CoC, as well as the CoC's Point-in-Time Count data and an assessment of the CoC's unmet need for homeless programs. The HIC is submitted to HUD through the Homeless Data Exchange in accordance with the deadline set by HUD.

## d. Annual Homeless Assessment Report (AHAR)

In conjunction with CHIN, NC BoS completes the Annual Homeless Assessment Report, which includes both point-in-time and year-round HMIS data on homeless clients enrolled in the CoC's emergency shelter, transitional housing, and permanent supportive housing programs. The AHAR is submitted to HUD through the Homeless Data Exchange in accordance with the deadline set by HUD.

## **SECTION VI. STAFF ROLES**

Since 2009, NC BoS is staffed by the NC Coalition to End Homelessness through an annual contract with the NC DHHS. NC BoS staff is responsible for:

#### a. COORDINATION

NCCEH staff manage the overall coordination of NC BoS, including:

- 1. Coordinate and staff NC BoS Steering Committee
- 2. Provide technical support and capacity building to local BoS communities and project applicants
- 3. Support grantees
- 4. Manage BoS website, email lists, and other communications
- 5. Coordinate and conduct subcommittee calls (see above Section V. (c) Subcommittees)
- 6. Coordinate Balance of State approval process for regional ESG program applicants

## b. COC APPLICATION PREPARATION

- 1. Prepare and validate Grant Inventory Worksheet and complete the CoC registration process
- 2. Coordinate scoring and ranking of applications
- 3. Complete and submit CoC collaborative application (formerly Exhibit One)

- 4. Assist new and renewal applicants in completing project applications (formerly Exhibit Twos) by providing technical assistance and feedback
- 5. Submit AHAR data
- 6. Prepare pre-application forms and instructions
- 7. Track and review pre-applications and provide consultations and technical assistance to applicants
- 8. Collaborate with BoS Regional Committees to gather and compile Point-in-Time Count and Housing Inventory Chart data. Complete HIC and submit with PIT to HUD Homeless Data Exchange.

# SECTION VII. GOVERNANCE CHARTER

## a. RATIFICATION

NC BoS Governance Charter shall be adopted and thereafter amended at a regular Steering Committee meeting by a simple majority (at least 51%) affirmative vote of the members present and determined eligible to vote.

# b. PROCESS FOR AMENDING THE CHARTER

Proposed amendments must be in written form and distributed to Steering Committee members prior to the presentation and vote. The Governance Charter may be fully revised to include agreed-upon changes, or an Amended Article may be added for insertion into the existing document.

# c. ANNUAL REVIEW & UPDATES

NC BoS Steering Committee will formally review and update the NC BoS Charter each June, making changes as necessary.

#### **APPENDIX 1: ABBREVIATIONS**

AHAR	Annual Homeless Assessment Report
APR	Annual Progress Report
CHIN	Carolina Homeless Information Network
CoC	Continuum of Care
ESG	Emergency Solutions Grant (formerly Emergency Shelter Grant)
HEARTH	Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009
HIC	Housing Inventory Chart
HMIS	Homeless Management Information System
HUD	Federal Department of Housing and Urban Development
ICCHP	Interagency Council for Coordinating Homeless Programs
NC BoS	North Carolina Balance of State Continuum of Care
NC DHHS	North Carolina Department of Health and Human Services
NCCEH	North Carolina Coalition to End Homelessness
NOFA	Notification of Funding Availability
PIT	Point in Time count
QPR	Quarterly Progress Report

## APPENDIX 2: CONFLICT OF INTEREST FORM

# North Carolina Balance of State Continuum of Care

bos@ncceh.org

919.755.4393

www.ncceh.org/BoS

#### NC BoS Steering Committee Conflict of Interest Policy & Disclosure Form

#### Policy

The standard of behavior at the North Carolina Balance of State (NC BoS) Continuum of Care is that all staff and Steering Committee members scrupulously avoid any conflict between their personal, professional, and business interests and the interests of NC BoS. This includes avoiding actual conflicts of interest as well as perceptions of conflicts of interest.

The purposes of this policy are to:

- comply with the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009 and the Continuum of Care Program, Interim Final Rule (24 CFR Part 578),
- protect the integrity of NC BoS Steering Committee's decision-making process,
- enable our constituencies to have confidence in our integrity, and
- safeguard the integrity and reputation of Steering Committee members.

Upon election to the NC BoS Steering Committee, members submit a full written disclosure of their interests, relationships, and holdings that could potentially result in a conflict of interest. This written disclosure will be kept on file and updated annually.

The Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act) requires NC BoS CoC Steering Committee members to disclose any conflicts of interests that arise in the course of meetings or activities. These include transactions, discussions or decisions in which members (or their business or other nonprofit affiliations), their families and/or significant others, employers, or close associates will receive a benefit or gain. Members also disclose any family relationship, either by consanguinity or marriage, between themselves and an agent or employee of NC BoS who will be directly affected by a transaction or decision. After disclosure, members recuse themselves from participating in the transaction, discussion or decision.

This policy is meant to be a supplement to good judgment – Steering Committee members will respect its spirit as well as its wording.

# **Disclosure Form**

Personal Data
Name:
Current Employer or Business Affiliation:
Position:
Other Business Activities
Please disclose any other employment, business, or financial interest which you or a member of your immediate family may have as an officer, director, trustee, partner, employee, or agent which might give a rise to a possible conflict of interest with NC BoS.
Charitable or Civic Involvement
Please disclose all official positions which you or any member of your immediate family may have as a director, trustee, or officer of any charitable, civic, or community organization as well as any unofficial roles such as significant donor, volunteer, advocate, or advisor which might give rise to a possible conflict of interest with NC BoS.
REMINDER: If at any time there is a matter under consideration that may constitute a direct or indirect conflict of interest not listed on this form, it is your obligation to disclose the facts to the Steering Committee.

I do hereby affirm that I have received and read the policy and I will adhere to the document's spirit, principles, and practices.

Signature

Date